

**APPENDIX 7.3 to ANNEX 7, Aviation
Incident/Accident
Annex of the GERP
(dated March 23, 2000)**

**GUAM
FIRE DEPARTMENT
(GFD)**

GUAM FIRE DEPARTMENT

I. PURPOSE

The purpose of this Appendix is to delineate responsibilities necessary to respond to an aviation incident / accident.

II. MISSION

To coordinate and identify the primary and secondary responsibilities and activities required to save lives, prevent additional and potential loss of lives, mitigate any possibilities of continued hardship, damage to the environment, and the destruction of property.

III. SITUATION & ASSUMPTIONS

The potential of a major aviation incident/accident involving military or commercial aircraft could have one of the following scenarios. It is important to note that at the initial stages of the incident/accident, the Office of Civil Defense will work in a parallel mode with the Federal Bureau of Investigation. The OCD will address the mission while the FBI conducts its preliminary investigation to determine if the incident is in fact an accident or crime related. If crime related, the FBI will implement its appendix. In the event of an accident, the OCD will coordinate rescue and recovery efforts. To avoid confusion and any form of delays, an Incident Commander will be pre-designated to oversee the overall protection.

1. ON AIRPORT To include a mutually agreed upon buffer zone between the Guam International Airport Authority and the Guam Fire Department (see GIAA/GFD MOU)

a. Military Aircraft

- (1) The GIAA's Fire Chief is designated Incident Commander and assumes primary responsibility for critical emergency response and rescue until Air Force aircraft accident response commander arrives on scene (approximately 30 minutes). Upon arrival the Air Force will assess the situation and implement appropriate military response level as detailed in their Appendix. Thereafter a Unified Command will be implemented using the OCD's ICS.
- (2) The GFD will support operations with all agency manpower and resources.

b. Commercial Aircraft

- (1) The GIAA's Fire Chief is designated Incident Commander and assumes primary responsibility for critical emergency response and rescue. Establishes a Unified Command using the OCD's ICS.
- (2) The OCD will support operations with agencies' manpower and resources.

2. OFF AIRPORT FEDERAL PROPERTY

- (1) First Fire Chief at site becomes on scene Commander and directs lifesaving, fire and rescue operations.
- (2) Response team must receive specific hazard information prior to entering into accident site. Specific hazard information may be obtained from the Air Force Command Post and / or in aircraft hazard publications.
- (3) The Air Force is the designated Incident Commander. Upon arrival, the Air Force will assess the situation and implement appropriate military response level as detailed in their Appendix. If civil authorities are required, a Unified Command will be established.
- (4) The OCD, unless otherwise stated, is the state on scene Commander and will coordinate and facilitate all Response Agencies' manpower and resources.
- (5) All Response Agencies will implement their Appendices in a support role.

3. OFF AIRPORT - OTHER THAN FEDERAL PROPERTY

a. Military Aircraft

- (1) The GFD Fire Chief is designated Incident Commander and assumes primary responsibility for critical emergency response and rescue until Air Force aircraft accident response commander arrives on scene (approximately 30 minutes). Upon arrival Air Force will assess the situation, and implement appropriate military response level as detailed in their Appendix. If civil authorities are required, a Unified Command will be established.
- (2) The OCD, unless otherwise stated, is the state on scene Commander, and will coordinate and facilitate all Response Agencies' manpower and resources.
- (3) All Response Agencies will implement their Appendices in a support role.

b. Commercial Aircraft

- (1) The GFD Fire Chief is designated Incident Commander and assumes primary responsibility for critical emergency response and rescue. Establishes a Unified Command using the OCD's ICS.
- (2) The OCD will coordinate and facilitate all Response agencies manpower and resources.
- (3) All Response Agencies will implement their Appendices in a support role.

4. SEA/COASTAL WATERS

- (1) First Fire Chief at site assumes primary responsibility for critical emergency response and rescue until the U.S. Coast Guard arrives on scene.
- (2) U.S. Coast Guard will implement the U.S. Coast Guard Marianas Section Guam Air/Sea Disaster Preparedness Plan, and is the designated Incident Commander.
- (3) The OCD, unless otherwise stated, is the state on scene Commander, and will coordinate and facilitate all Response Agencies manpower and resources.
- (4) All Response Agencies will implement their Appendices in a support role.

Existing Memorandums of Understanding (MOUs) with federal agencies and Department of Defense will be activated to insure a Unified Command Response to an aviation incident or accident and to include all the Response Agencies required to appropriately respond.

IV. CONCEPT OF OPERATIONS

The Guam Fire Department is responsible for the following activities when responding to Aviation Incidents/Accidents:

1. Primary or Lead Agency Responsibilities:
 - a. Incident Command establishment
 - b. Search & Rescue operations
 - c. Medical triage, treatment and transport
 - d. Fire Suppression and HAZMAT response
2. Support Agency Responsibilities:
 - a. Unified Command roles and responsibilities

- b. Search & Rescue operations
- c. Medical triage, treatment and transport
- d. Fire Suppression and HAZMAT response

V. ORGANIZATION & ASSIGNMENT OF RESPONSIBILITIES

1. The Guam Fire Department will be responsible for:
 - a. Sea & Land Rescue operations, HAZMAT incidents, fire suppression, administering pre-hospital emergency medical care and transport of all injured patients to an appropriate medical facility.
 - b. Provide available GFD resources to support other agencies as needed.
2. Agency Emergency Operations Organization Chart (see attachment)
3. Support Agencies required to support GFD's response operations:
 - a. Office of Civil Defense
 - b. Guam Environmental Protection Agency
 - b. Department of Public Works
 - c. Guam Waterworks Authority
 - d. Guam Power Authority
 - e. Naval Hospital / GMH / DPHSS
 - f. Military Fire Depts. — Navy / Andersen
 - g. U.S. Coast Guard
 - h. U.S. Forestry
 - i. Guam Police Department
 - j. Guam Telephone Authority
 - k. Alcohol Tobacco Firearms
 - l. Federal Bureau of Investigations
4. Shared responsibilities with the following Agencies:
 - a. Search and Rescue - USCG, GPD, USN, USAF
 - b. Wild land fires - US Forestry, Navy-Andersen Fire Depts.
 - c. HAZMAT Incident - EPA, DPW, OCD, USCG, OSHA
 - d. Alert warning & notification - GPD, DPW, OCD
 - e. Mutual Aid - Navy-Andersen Fire & EMS Departments
5. Deactivation Procedure Checklist
 - a. Personnel and equipment accountability
 - b. Data collection

- c. Apparatus and equipment maintenance, replacement and preparation
- d. Personnel debriefing
- e. Submission of reports

VI. ADMINISTRATION & LOGISTICS

1. Record keeping responsibility is shared between the unit Officer in Command (OIC) at the scene, fire dispatch office, and headquarters staff. The unit OIC is responsible for manpower and equipment accountability, recording overtime hours, equipment used, and requesting equipment inventory replacement. This information is subsequently submitted to the administrative bureau for processing. The fire dispatch office will be accountable for dispatching appropriate unit(s) to the scene.
2. Headquarters (administrative bureau), Logistics Section is responsible for supporting all other bureaus and processing all incoming request, procuring and distributing all materials, equipment and supplies, etc. to all bureaus, stations, and personnel.

VII. PLAN DEVELOPMENT & MAINTENANCE

1. The Fire Chief s office shall be responsible for the maintenance revision of the agency s emergency operations plan.
2. The Fire Chief s office shall review and exercise the agency s plan on the following schedule:
 - a. 2nd Quarter, Mid-Year review and update
 - b. GERP, (RAC) Exercise yearly review & update.

VIII. COMMAND AND CONTROL

Command and Control of all incidents is established in accordance with Department SOP General Order No. 86-01, unless otherwise directed by the Fire Chief.

IX. AUTHORITIES AND REFERENCES

- GCA Title 10, Chapter 72 &73
- Public Law: 17-78
- Uniform Fire Code and other related statues, codes and ordinances.