



HAZARD-SPECIFIC ANNEX H
CIVIL UNREST

Primary Agency: GPD, GHS

Supporting Agency: OCD, GNG, GFD, MCOG, All GovGuam LE Units

I. Purpose

The purpose of this annex is to establish a plan for response to and management of the consequence surrounding an isolated or multiple incidents threatening the safety of the general population.

II. Situation and Assumptions

A. Situation

All incidents of Civil Unrest will require immediate response efforts from law enforcement agencies to secure and contain the scene.

B. Assumptions

The assumptions, which follow, are derived from the situations identified above and form the structure and principles established for this plan.

1. There may be no warning or time to determine if the incident is a terrorist act.
2. First responders will be required to sustain their effort for at least 72 hours
3. Federal military assets may not be readily available at the incident scene and may require the activation of Response Agency support personnel.

III. Concept of Operations

The Incident Command System will establish the initial response to all Civil Unrest incidents. The first responder will most likely be the Guam Police Department. Upon arrival at the scene an Incident Commander will be identified from the responding police unit and an Incident Command Post established. Transition of the Incident Command to the Police Tactical Unit will occur after the Police Tactical Unit arrives on scene. After a Command Post has been established, the Incident Commander will communicate with the Office of Civil Defense so that required response agencies can establish a Unified Command structure to support the needs of the Incident Commander. *(Note: Need to reflect GHS and its authority.)*

The response to Civil Unrest includes three major components, which may operate concurrently or consecutively:

- A. Crisis Management
- B. Consequence Management
- C. Technical/Tactical OPS

IV. Organization and Assignment of Responsibilities

A. Organization

The Guam Police Department will be responsible for establishing an Incident Command System and a field command post in response to the incident or incidents. When activated, required Response Agencies will report to the Emergency Operations Center (EOC) to receive initial instructions from the Office of Civil Defense unless directed to the Incident Command Post by the Incident Commander.

If additional resources are required the primary agency will make a request to the Director of the EOC those resources. The Director will then coordinate the request with the support agencies at the EOC.

B. Assignment of Responsibilities

The Office of Civil Defense will coordinate the Response Agency Coordinators (RAC) within a Unified Command Structure at the Emergency Operations Center. The Guam National Guard will be activated, if needed.

The primary role of the Guam Response Agencies (RAC) is to support the needs of the Incident Commander and concentrate on the consequences of the incident.

Response Agencies required but are not limited to:

- Guam Homeland Security
- Office of Civil Defense
- Guam Fire Department
- Guam Police Department
- Department of Customs & Quarantine
- Department of Corrections
- Port Authority Guam
- Guam International Airport Authority
- Department of Public Works
- Department of Public Health & Social Services
- American Red Cross

- Guam National Guard

If necessary, Federal Law Enforcement Agencies may be requested. If the incident is deemed to be an act of terrorism, the Federal Bureau of Investigation will assume the lead role in coordinating the response effort of all law enforcement issues of the incident. Supported by local law enforcement and other federal agencies, the FBI will address all crisis management issues and activities.

V. Administration and Logistics

The Office of Civil Defense (OCD) will be responsible for record keeping and coordinate the tracking of all emergency/disaster related expenses such as manpower, equipment accountability, overtime hours, equipment and supply inventory and replacement. *All agencies are responsible for tracking all related costs, and submit to OCD.* The OCD Administrator will coordinate all actions and logistical requirements with the Department of Administration (DOA).

The Office of Civil Defense (OCD) Emergency Operations Center is responsible for processing all incoming requests, procurement and distribution of materials deemed necessary to support the response operations by the Incident Commander (IC).

The General Services Administration (GSA) will provide the logistics to source, acquire and distribute all response related materials and resources. In coordination with OCD, GSA will receive, inventory and manage all response related resources and request for material by establishing areas to collect, stage and distribute all request for response materials and resources.

VI. Plan Development and Maintenance

The Administrator of the Office of Civil Defense will be responsible for the maintenance and revisions of the basic plan. Each RAC member will be responsible for developing and maintaining agency specific plans.

The Office of Civil Defense will review and update this plan on an annual basis. Separate agency drills will be conducted and coordinated with the Office of the Civil Defense. Updates and revisions to the plan will be made accordingly.

VII. Direction and Control

The Governor of Guam has overall authority and control of the consequences of an act of terrorism, unless the incident occurs on Federal property. The Office of Civil Defense, acting on the Governor's behalf, will activate the Emergency Operations Center and coordinate all response activities. The Incident Command/Unified Command system will be established to for the response activities and operations following an act of terrorism. See Section V. Organization and Assignment of

Responsibilities.

VIII. Authorities and References

A. Authorities

This plan is issued under the authority of, and in accordance with the provisions of the Guam Civil Defense Act of 1951, and supersedes the Territorial Emergency Plan of October 1978. References governing the enactment and implementation of this are:

- The Organic Act of Guam; as amended and related statutes, Chapter 8A-Guam-Title-48 U.S.C.A. 1422
- Public Law 93-288, Disaster Relief Act of 1974
- Guam Government Code 8501-8515, (Public Law 1-21)
- Guam Government Code 62020
- Executive Order of the Governor 91-09, dated March 25, 1991.
- Guam Government Code 40400

B. References

The following publications/planning documents were utilized in formulating this Plan:

- The Federal Response Plan (9230.1 PL, FEMA)
- Guide for All-Hazard Emergency Operations Planning (SLG 101, FEMA)

IX. Appendices

- A. Functional Annex D — Emergency Notification
- B. Functional Annex I — Public Information
- C. Functional Annex G — Evacuation Procedures, Evacuation Routes